# **GENERAL ORDER** PORT WASHINGTON POLICE DEPARTMENT

SUBJECT:	SEARCH AND SEIZURE		NU	JMBER:	1.7.2
				SUED:	5/5/09
SCOPE: All Sworn Police Personnel			EF	FECTIVE:	5/5/09
DISTRIBUTION:		General Orders Manual	$\mathbf{X}$	RESCINDS	1.6
				AMENDS	
REFERENCE:			W	WILEAG 5th EDITION	
			ST	STANDARDS: 1.7.3	
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INDEX AS: Consent Searches Crime Scene Searches Exigent Circumstances Inventory Searches Moveable Vehicle Exception Temporary Detentions- "Stop and Frisk" Warrant, Search and Seizure Without

PURPOSE: The purpose of this Order is to provide general guidelines and procedures to follow when conducting any variety of searches that can be accomplished without a warrant.

This Order consists of the following numbered sections:

- I. POLICY
- II. DEFINITIONS
- III. CONSENT SEARCHES
- IV. STOP & FRISK TEMPORARY DETENTIONS
- V. STRIP SEARCHES
- VI. BODY CAVITY SEARCHES
- VII. SEARCH OF PHYSICALLY DISABLED PERSON
- VIII. SEARCHES OF VEHICLES UNDER THE MOVEABLE VEHICLE EXCEPTION
- IX. CRIME SCENE SEARCHES
- X. EXIGENT CIRCUMSTANCES
- XI. OTHER SITUATIONS AS AUTHORIZED BY STATE AND FEDERAL CONSTITUTIONAL PROVISIONS

# I. POLICY

A. It is the policy of the Port Washington Police Department that searches of persons, places and things will be accomplished in a manner that provides protection of constitutional rights, minimizes intrusion, preserves evidence or fruits of crime, and provides for the safety of all parties. If practical, a search warrant should be obtained, as a warrant provides the detached scrutiny of a neutral judge. To obtain a search warrant, contact the Ozaukee County District Attorney's Office directly during regular business hours. For an after-hours request, initiate contact with the on-call DA/ADA through Ozaukee Dispatch.

#### II. DEFINITIONS

- A. HOT PURSUIT: An immediate or continuous pursuit of a felony suspect from the scene of a crime.
- B. CURTILAGE: The area around a dwelling in which occupants carry on the activities of daily life or the zone of habitation, dwelling area, space necessary and convenient and habitually used for occupant purposes.

### III. CONSENT SEARCHES

- A. No search warrant is required if a person who officers reasonably believe has common authority over a place or thing to be searched, freely and voluntarily consents to the search.
  - 1. Ideally, the consent should be in writing and documented on the Port Washington Police Department "Consent to Search" form. It is always preferable to have a witness to a consent search, if a witness is available.
  - 2. The scope of the consent to search may be limited by the terms of its authorization.
  - 3. Whether verbal or written consent is given, it can be withdrawn at any time and officers must then stop the search.
  - 4. If a person feels compelled to comply with an officer's request, the consent is coerced and not voluntary.
  - 5. Factors about the grantor that officers should consider when determining the voluntariness of the consent include but are not limited to:
    - a) Age
    - b) Intelligence

- c) Education
- d) Physical and emotional condition
- e) Prior experience with the criminal justice system.
- 6. If officers are unsure about a persons authority to grant consent, all reasonable efforts shall be made to verify common authority over the premises or object before conducting the search.
- 7. Officers may not threaten to obtain a search warrant when they know there are no grounds for a valid warrant.
- 8. On serious crimes that involve co-habitants of a residence in which one resident is a suspect, officers shall give consideration to obtaining a search warrant to resolve any conflicting consent to search issues.

# IV. STOP & FRISK – TEMPORARY DETENTIONS

- A. When an officer has stopped a person for temporary questioning and reasonably suspects that he/she or another is in danger of physical injury, the officer may "frisk" the person and/or vehicle for any weapons, instruments, articles, or substances that are readily capable of causing physical injury.
  - 1. If an officer finds any such weapon or instrument, or any other property the possession of which causes the officer to reasonably believe constitutes the commission of a crime, or which may constitute a threat to his/her safety, the officer may take it and keep it until completion of the questioning, at which time the officer shall either return it, if it is lawfully possessed, or arrest the person so questioned.
- B. The officer must be prepared to articulate the reasons that he/she felt the officer or another was in danger of physical injury. The reasons may include, but are not limited to:
  - 1. The type of crime suspected, particularly crimes of violence where the use or threat of use of a weapon is involved.
  - 2. Where more than one suspect is being handled by a single officer.
  - 3. The hour of day and the location where the stop has taken place.
  - 4. Prior knowledge of the person's use of force and/or propensity to carry deadly weapons.
  - 5. The appearance and demeanor of the person who has been stopped.
  - 6. Visual indications that suggest that the person is carrying a firearm or other weapon which could cause physical injury.

- C. During a frisk, officers are permitted to feel only the outer clothing of the person who has been stopped. Officers may not place their hands inside clothing or pockets unless they feel an object that could reasonably be believed to be a weapon.
  - 1. If an officer reasonably believes, based on reliable information, their own knowledge, or observations that a weapon or dangerous instrument is concealed at a particular location on the person, the officer may reach directly into the suspected area.
  - 2. When an officer feels an object that they do not believe is a weapon or dangerous instrument, but based on training and experience can immediately identify as contraband, the officer may retrieve that item based on "plain feel." With probable cause, the officer may arrest the person, and conduct a full search incident to that arrest.
    - a) The officer must be able to immediately identify the object and may not overly palpate the object in attempt to identify it.
- D. When a person is carrying something that is immediately separable from them, i.e. a purse, shopping bag, or briefcase, it should be taken from the person. Officers shall not search the object, but shall put it in a safe place out of the person's reach for the duration of the detention, unless specific, identifiable facts have been discovered about that object that gives the officer reason to search it.

# V. STRIP SEARCHES

- A. A strip search is a search in which a detained person's genitals, pubic area, buttocks, or anus, or a detained female person's breasts, is uncovered and either is exposed to view or touch by a person conducting the search.
  - 1. See General Order 1.7.5.
- VI. BODY CAVITY SEARCHES
  - A. Per WI Statute 968.255(3), no person other than a physician, physician's assistant or registered nurse, licensed to practice in this state, may conduct a body cavity search.
    - 1. See General Order 1.7.5.

# VII. SEARCH OF PHYSICALLY DISABLED PERSON

- A. A physically disabled person is a person who requires an assistive device for mobility, including, but not limited to, a:
  - 1. Wheelchair.

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- 2. Brace.
- 3. Crutch.
- 4. Artificial limb.
- B. A search of a physically disabled person shall be conducted in a careful manner. If a search of a physically disabled person requires the removal of an assistive device or involves a person lacking sensation in some portion of his/her body, the search shall be conducted with extreme care by a person who has had training in handling physically disabled persons. For purposes of this section, a trained EMT may perform this search and may consult with hospital personnel should questions arise as to the removal of specific assistive devices.

# VIII. SEARCHES OF VEHICLES UNDER THE MOVEABLE VEHICLE EXCEPTION

- A. Because of their mobility, automobiles do not share the same expectation of privacy as a home or other personal items. Based on probable cause and without a warrant, an officer may search any place in a vehicle that the officer believes the object of their search may be located. This includes searching any container, open, closed or locked, provided the container is capable of concealing the object of the search.
  - 1. If the probable cause is limited to a certain area in the vehicle, then the search must be limited to that same area.
  - 2. Officers do not have to be able to prove that a vehicle might or would be gone if they obtained a warrant before the search.
  - 3. When a vehicle is obviously broken down, or there is otherwise no reasonable chance the vehicle will be driven away or the evidence contained within will be removed or destroyed, the vehicle should be searched only after a warrant has been obtained.
  - 4. Pursuant to a legal custodial arrest in a vehicle or immediately after having exited a vehicle, the search incident to that arrest includes the "lunge area" while the person was in the automobile. The United States Supreme Court has ruled that the interior of the vehicle will automatically be considered the lunge area without an officer having to prove that the individual could reach or control any particular item within the interior of the vehicle.

- a) Pursuant to the recent U.S. Supreme Court ruling in the case of Arizona v. Gant – Police may search the passenger compartment of a vehicle incident to arrest of an occupant or recent occupant, only if it is reasonable to believe that the arrestee might access the vehicle at the time of the search <u>or</u> that the vehicle contains evidence of the offense of arrest.
- b) Under these circumstances, an officer may search the person and the interior of the vehicle including the glove compartment even if locked, but the officer may not go into the trunk of the vehicle. However, if contraband is found in the vehicle, the movable vehicle exception becomes applicable, and officers can search locked containers including the trunk of the vehicle.

#### IX. CRIME SCENE SEARCHES

- A. There is no crime scene exception to the search warrant requirement. However, officers may search a crime scene:
  - 1. To locate any victims in need of assistance.
  - 2. To conduct a protective sweep.
- B. Crime scenes shall I be kept secure until a search warrant can be obtained to conduct a more thorough search of the scene; unless some other constitutional exception applies.

# X. EXIGENT CIRCUMSTANCES

- A. Officers may search otherwise constitutionally protected areas when officers have probable cause and any of the following exigent circumstances:
  - 1. Hot Pursuit
    - a) The arrest must be set in motion in a public place.
    - b) There must be some element of a chase, but it need not be a protracted pursuit in and about the public streets.
    - c) A person standing in a doorway is in a public place.
    - d) Officers may not pursue a "Terry" suspect into a home under the Hot Pursuit doctrine.
  - 2. Immediate threat of escape.
  - 3. Immediate threat of destruction of evidence of a crime.

- 4. Immediate threat of death or great bodily harm to the officer or the general public.
- B. Officers should consider the totality of the circumstances when determining whether to make an entry based upon the exigent circumstances exception.
- C. During a protracted hostage or barricaded person incident, the longer on scene negotiating or maintaining a perimeter, the less likely that a warrantless entry can be justified under exigent circumstances. Therefore, as soon as practical, a search warrant should be obtained for the premises. There is no obligation to execute a warrant immediately, and it may not need to be executed at all if negotiations produce a voluntary exit by the suspect.

# XI. OTHER SITUATIONS AS AUTHORIZED BY STATE AND FEDERAL CONSTITUTIONAL PROVISIONS

- A. Abandoned Property
  - 1. Abandoned property may be lawfully searched as it is not protected by the 4<sup>th</sup> Amendment.
- B. Community Caretaker Function
  - 1. Officers' freedom to act is not limited to the investigation of crimes. Officers may also act to assist individuals who appear to be in distress or in need of assistance.
  - 2. Community caretaker activities must be totally divorced from the detection, investigation, or acquisition of evidence relating to the violation of a criminal statute.
  - 3. The balance test for community caretaker activities is the degree of public interest and need, versus the degree of intrusion on the person intruded upon.
  - 4. When an officer stops to assist a citizen and evidence is discovered, the evidence and/or the person may constitutionally be seized.
  - 5. A vehicle may be seized for safekeeping purposes under the "community caretaker function" if any of the following provisions are met *AND* there are no other reasonable alternatives or options available to protect the vehicle and its contents:
    - a) The vehicle was involved in an accident
    - b) The vehicle is interrupting the flow of traffic
    - c) The vehicle is disabled or damaged
    - d) The vehicle is in violation of parking ordinances

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- e) The vehicle is, in any way, jeopardizing the public safety or the efficient movement of vehicular traffic.
- C. Curtilage and Open Fields
  - 1. Curtilage is protected by the 4<sup>th</sup> Amendment requirement for a search warrant, however, open fields are not, even though both pertain to private property.
  - 2. Officers may lawfully search open fields and seize evidence or contraband without first obtaining a search warrant.
  - 3. The courts consider four factors when determining if a private area is curtilage or an open field.
    - a) The proximity of the area to the home.
    - b) Whether the area is enclosed in some fashion.
      - (i) Even if fenced and posted "No Trespassing," the area may be an open field if the area does not harbor the intimate activity associated with a person's home and the privacies of life.
    - c) If the area is used for personal reasons, it is more likely to be seen as curtilage.
    - d) Steps taken by the owner to prevent the area from being observed by casual by passers.
  - 4. Officers with legitimate business may enter the areas of curtilage that are implied to be open to use by the public i.e. a porch, sidewalk, or common entrance.
  - 5. Owners of commercial property have a reasonable expectation of privacy in those areas immediately surrounding the property only if affirmative steps have been taken to exclude the public.
- D. Fire Investigations
  - 1. Entry into a private place to fight a fire requires no warrant. Once inside the building, officials may remain there for a reasonable length of time to investigate the cause of the fire.
    - a) Evidence of arson discovered in the course of such investigations is admissible at trial.
    - b) Any additional entries to investigate the cause of the fire must be made pursuant to a search warrant.

- E. Incident to Lawful Arrest
  - 1. Search of persons, places and objects made incident to lawful arrests shall be made in conformity with General Order 1.7.3 Arrest Procedures.
- F. Nighttime Security Searches
  - 1. Officers may conduct nighttime security checks of businesses to determine if unauthorized persons are inside. Officers may also check for owner or keyholder information so notifications can be made if necessary.
- G. Plain View
  - 1. Plain view seizures by officers are lawful provided:
    - a) The officer is lawfully in the place from which they see the item to be seized.
    - b) The item(s) seized must be obviously identifiable as contraband or evidence.
    - c) The officer has constitutional access to the item seized.
  - 2. Under this doctrine:
    - a) Officers may not lawfully use artificial devices that aid or enhance the officers' ability to view an item to be seized.
      - (i) Flashlights are generally considered to be acceptable.
    - b) Officers may not lawfully move or re-arrange an item to further aid in identification of the item.
- H. Probation/Parole Searches
  - 1. Upon request, officers may assist agents from the Wisconsin Department of Corrections during their search of a probationer/parolee's home provided the agent has reasonable grounds to believe contraband is present in the home. Officers may offer security and take custody of evidence seized by the Department of Corrections.
- I. Protective Sweep
  - 1. If making an arrest in a home, in addition to a search incident to a lawful arrest, officers may conduct a protective sweep of those areas of the home in which an officer reasonably believes a person may be hiding.
    - a) This sweep is limited in nature and must be specifically targeted to the finding of people.

- b) The purpose of the sweep is to ensure the safety of officers/others and is not to be used as a ruse for an investigatory search for evidence.
- J. Public Places
  - 1. Officers may, without a warrant; search places open to the public, except in certain situations where a person has a reasonable expectation of privacy. This includes public lands, common areas of apartment buildings, and places of business, but not the private office of the person conducting the business.
- K. Right of Lawful Inspection
  - 1. Officers may, at any reasonable hour, inspect any licensed premises, or any premises where fermented malt beverages or intoxicating liquors are manufactured, sold, exposed for sale, possessed, or stored for the purpose of inspecting the same and determining whether the taxes imposed by ss.139.01 to ss.139.25 has been fully paid, and whether ss.139.01 to ss.139.25 and ss.125 are being complied with.
- L. Vehicle Inventory Searches
  - 1. Vehicle inventory searches are not to be done as a pretext to obtain search authority, where none would otherwise exist, for the purpose of obtaining evidence or contraband.
  - 2. Vehicle inventory searches are not mandated on vehicles that are temporarily seized by this department
  - 3. The officer who seizes a vehicle will be responsible for completing a vehicle inventory search under the following conditions:
    - a) The vehicle is to be stored in a non-secure location.
    - b) The vehicle is going to be permanently seized.
    - c) The officer seizing or impounding the vehicle can articulate, based on the totality of the circumstances, a reasonable need to inventory the contents of the vehicle in order to protect the Department or vehicle owner's property rights.
  - 4. Seized vehicles which need to be processed by a member of the Evidence Tech Team for physical evidence will be stored in a secure location until evidence collection is completed. After processing, Identification Officers will be responsible for conducting an inventory search of the vehicle, if it meets the criteria above.

- 5. When an inventory search is done, the entire contents of the vehicle will be inventoried, not just those in a particular compartment. However, should access to a locked compartment be impossible without causing damage, supervisory guidance should be sought.
  - a) Contents of closed removable containers will not be inventoried.

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